

Message Text

CONFIDENTIAL

PAGE 01 MOGADI 00479 101158Z
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 INRE-00 NSCE-00 /026 W
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FM AMEMBASSY MOGADISCIO
TO SECSTATE WASHDC NIACT IMMEDIATE 5951

C O N F I D E N T I A L MOGADISCIO 0479

EXDIS

C O R R E C T E D C O P Y (SUBJECT LINE)

E.O. 11652: XGDS-3
TAGS: PBOR, ET, SO
SUBJ: REVISIONS OR ADDITION TO THE US WITHDRAWAL PROPOSAL

REFS: A) STATE 061340; B) STATE 061431

1. IF I UNDERSTAND REFTELS CORRECTLY, WE HAVE INTRODUCED NEW CONDITIONS FOR THE WITHDRAWAL OF SOVIET AND CUBAN FORCES FROM THE HORN, AND THE SUPPLY OF MILITARY EQUIPMENT AND ECONOMIC ASSISTANCE TO THE GOVERNMENT OF THE SOMALI DEMOCRATIC REPUBLIC (GSDR). MY UNDERSTANDING OF THE NEW CONDITIONS IS THAT:

- 1) THE WITHDRAWAL OF THE SOVIET AND CUBAN COMBAT PRESENCE IS CONTINGENT UPON THE REESTABLISHMENT OF ETHIOPIAN CONTROL OVER ITS OWN TERRITORY -- PRESUMABLY THE OGADEN IN THIS CASE, AND
- 2) THE SUPPLY OF DEFENSIVE WEAPONS AND ECONOMIC ASSISTANCE TO THE GSDR IS CONTINGENT UPON A GSDR COMMITMENT TO THE TERRITORIAL INTEGRITY OF ETHIOPIA AND KENYA.

2. ASIDE FROM THE FACT THAT THESE POINTS ARE EITHER REVISIONS OR ADDITIONS TO THE POINTS WE PUT TO SIAD ON MARCH 8 (MOGADISCIO 0458), THE FIRST PROVIDES A BASIS FOR THE CUBANS AND SOVIETS
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TO STAY IN ETHIOPIA AS LONG AS THE ETHIOPIANS WANT THEIR ALLIES PRESENT. I SUSPECT THE ETHIOPIANS WILL HAVE A GREAT DEAL OF TROUBLE ESTABLISHING CONTROL OVER AN AREA WHERE THE WRIT OF THE CENTRAL GOVERNMENT HAS ALWAYS BEEN CHALLENGED. MOREOVER, THAT FORMULATION CONFLICTS WITH OUR ENUMERATED PRINCIPLES FOR A SETTLEMENT IN THE OGADEN WHICH CALLS FOR THE CONCURRENT WITHDRAWAL OF ALL FOREIGN COMBAT FORCES.

3. I ASSUME THERE IS IN OUR MILITARY SALES AGREEMENTS STANDARD LANGUAGE WHICH IN EFFECT WOULD PROHIBIT THE GSDR FROM USING WEAPONS OF US ORIGIN OUTSIDE ITS NORMAL BORDERS, AND THAT IN ACCEPTING SUCH WEAPONS, THE GSDR WOULD RECOGNIZE THE EXISTING BORDERS OF KENYA AND ETHIOPIA. I DO NOT BELIEVE SUCH LANGUAGE WOULD CAUSE THE GSDR ANY PROBLEM, BUT I CANNOT PREDICT HOW IT WILL RESPOND TO A PUBLIC REQUEST FOR A NEW COMMITMENT NOT TO VIOLATE THOSE BORDERS.

4. ECONOMIC ASSISTANCE WAS NOT HERETOFORE LINKED TO A SOMALI WITHDRAWAL, OR ANY OTHER STEP. THE EMBASSY IS NOW WAITING FOR APPROVAL TO SIGN A NEW PL-480 TITLE ONE SALES AGREEMENT NEXT WEEK. I CANNOT BELIEVE WE SERIOUSLY INTEND TO DEFER OR DELAY THAT AGREEMENT WHILE PRESSING GSDR FOR A COMMITMENT ON THE TERRITORIAL INTEGRITY OF ITS NEIGHBORS.

5. I HAVE NOT BEEN QUESTIONED BY THE GSDR ON THESE POINTS. I ASSUME I SHALL BE ASKED FOR CLARIFICATION SHORTLY. I FULLY RECOGNIZE THAT IN A SITUATION SUCH AS WE FIND OURSELVES IT IS INEVITABLE THAT OUR PUBLIC STATEMENTS MAY AT TIMES BE AT VARIANCE WITH DIPLOMATIC APPROACHES. I DO BELIEVE, HOWEVER, THAT IT IS ESSENTIAL THAT I BE IN A POSITION TO ADVISE THE GSDR AUTHORITATIVELY AS SOON AS POSSIBLE, AND PREFERABLY ON OUR INITIATIVE, OF ANY ADDITIONS OF REVISIONS OF THE PROPOSALS I PUT TO PRESIDENT
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SIAD ON MARCH 8 (PARAGRAPH 7 STATE 057913).
LOUGHRAN

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Message Attributes

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